

Message Text

MRN: 1977PEKING005587 SEGMENT NUMBER: 000001 ERROR READING TEXT INDEX

FILE; TELEGRAM TEXT FOR THIS SEGMENT IS UNAVAILABLE

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PAGE 01 PEKING 05587 02 OF 03 310527Z

ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W

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FM USLO PEKING

TO SECSTATE WASHDC 7487

S E C R E T SECTION 2 OF 3 PEKING 5587

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C O R R E C T E D C O P Y (MRN 5587 VICE 5555)

POLICIES TO CHINA, THE PRC'S PRACTICE THUS FAR SUGGESTS IT WILL NOT ASSOCIATE ITSELF WITH NONPROLIFERATION BUT ALSO WILL NOT BE A BIG OFFENDER. THE PRC'S CONVENTIONAL ARMS AID (MUCH LESS THAN THE USSR'S) TO THIRD WORLD COUNTRIES WILL CONTINUE AS AN INSTRUMENT OF ITS THIRD WORLD AND ANTI-SOVIET POLICIES. HUMAN RIGHTS PROMISES TO BE A TOUGH ISSUE; THERE ARE ALREADY PROBLEMS INVOLVING DUAL NATIONALS AND FAMILY MEMBERS OF U.S. CITIZENS, AND A REUNIFICATION OF FAMILIES AGREEMENT IS ONE OF THE MINIMUM REQUIREMENTS FOR GRANTING MFN BENEFITS. REAL FRICTION IS A CERTAINTY IF THE NEAR TOTAL ABSENCE OF CIVIL LIBERTIES IN CHINA BECOMES A MAJOR ISSUE.

3. WITH OR WITHOUT NORMALIZATION, CHINA'S ROLE IN MULTILATERAL POLITICAL AFFAIRS IS LIKELY TO REMAIN MOSTLY NEUTRAL OR NEGATIVE.

4. WITH NORMALIZATION, WE EXPECT IMPROVED ACCESS FOR AMERICAN BUSINESS AND SOME INCREASE IN TRADE, PRIMARILY THROUGH A REDUCTION IN THE DISADVANTAGES TO WHICH AMERICAN EXPORTS NOW ARE SUBJECT.

5. WHILE OUR OWN NORMALIZATION OF RELATIONS WILL ITSELF CONTRIBUTE TO SOME EXTENT TO BRINGING CHINA

SECRET

SECRET

PAGE 02 PEKING 05587 02 OF 03 310527Z

INTO THE INTERNATIONAL ECONOMIC COMMUNITY, WE EXPECT LITTLE ADDITIONAL NEAR-TERM PROGRESS IN THAT DIRECTION BEYOND A MODEST INCREASE IN TOTAL WORLD TRADE. THE PRC WILL CONTINUE TO BE ESSENTIALLY A NONPARTICIPANT

IN EFFORTS TO FIND SOLUTIONS TO INTERNATIONAL ECONOMIC PROBLEMS--WHILE CRITICIZING US TO BUILD UP CHINA'S POLITICAL STOCK WITH THE THIRD WORLD.

6. S/P'S PROJECTION THAT BY FY 1979 "NORMALIZATION SHOULD HAVE MADE MAJOR HEADWAY AND WE SHOULD BE IN THE PROCESS OF DEEPENING THE RELATIONSHIP" MUST MEAN THAT WE EXPECT TO HAVE ESTABLISHED DIPLOMATIC RELATIONS. FOR THE CHINESE NORMALIZATION IS NOT A PROCESS BUT THAT ONE SPECIFIC EVENT. GIVEN THE NATURE OF THE CHINESE SYSTEM THERE ARE AT BEST STRICT LIMITS ON HOW MUCH OUR BILATERAL TIES CAN BE DEVELOPED, BUT WE CAN CONCLUDE BY NOW THAT WITHOUT DIPLOMATIC RELATIONS THERE IS NOT MUCH PROSPECT AT ALL OF "DEEPENING THE RELATIONSHIP."

7. FOR THE FORECAST PERIOD ONE CAN ASSUME THAT SHARED GEOPOLITICAL INTERESTS PUT A FLOOR UNDER OUR BILATERAL RELATIONS. MOREOVER, THE CHINESE HAVE FOUND PRESENT ARRANGEMENTS FOR OUR BILATERAL DEALINGS TO HAVE CONSIDERABLE UTILITY. WITHOUT NORMALIZATION AS DEFINED ABOVE, THE PROSPECT OVER-ALL IS MORE OF THE CURRENT BILATERAL PATTERN:

--GENERAL POLITICAL RESTRICTIONS ON CHINESE IMPORTS FROM THE U.S. WHILE THE CHINESE CONTINUE TO ACQUIRE SOME U.S. TECHNOLOGY AND TO INCREASE THEIR EXPORTS TO THE U.S. EVEN AT COLUMN II RATES;

--FROZEN OFFICIAL RELATIONS WHILE AT THE "PEOPLE TO PEOPLE" LEVEL THE PRC TRIES TO USE ITS ACCESS TO OUR SOCIETY (AND THE

SECRET

SECRET

PAGE 03 PEKING 05587 02 OF 03 310527Z

DIMINISHING PRIZE OF VISITING CATHAY) IN A UNITED FRONT CAMPAIGN TO BUILD U.S. DOMESTIC SUPPORT FOR PRC POSITIONS.

SOME AGREEMENTS IN THE TRADE AREA MAY BE POSSIBLE BEFORE NORMALIZATION AS THE CHINESE WOULD LIKE TO MAKE THEIR EXPORTS MORE COMPETITIVE IN THE U.S. MARKET.

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MRN: 1977PEKING005587 SEGMENT NUMBER: 000003 ERROR READING TEXT INDEX

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Sent Date: 30-Mar-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
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